Ballast Water and the Vessel Incidental Discharge Act



Mr. John Morris U.S. Coast Guard

March 28, 2023 Pacific Ballast Water Group



Presentation Topics



 Ballast Water Management (BWM) enforcement

Vessel Incidental Discharge Act (VIDA) implementation





Ballast Water Management



Our message to industry ...



Coast Guard continues to enforce <u>current</u> Ballast Water regulations until it publishes <u>final</u> VIDA implementing regulations.

- 50 USCG Type Approved systems are available for most vessel needs, including freshwater routes.
- Compliance enforcement is similar to other pollution prevention and control requirements and technologies.
- Vessel-specific BWM Plans should address contingencies for when preferred management method is <u>not</u> available.



Alternate Management Systems and Extensions



• Coast Guard exempts vessels confined to Laurentian Great Lakes, and other non-seagoing vessels, from BWM requirements.

For vessels covered by 2012 Final Rule:

- Coast Guard extension letters have been greatly reduced; only $\sim 1,200$ active, with ~ 400 for vessels with AMS.
- VIDA does not include a statutory mandate to continue to recognize AMS or grant extensions.
- Coast Guard will re-evaluate need for programs when drafting VIDA regulations.



BWM Enforcement



- Coast Guard's Enhanced Exam Program focused on BWM, and increased identification of issues
 - 204 identified in 2021, and 273 identified in 2022
- Inoperable BWMS continue to be most common
- Increases seen with incomplete BWM Plans, and failure to report BWM practices to NBIC.
- Coast Guard required vessels to modify cargo plans to facilitate safe and compliant discharges.



Reports to Congress



- VIDA requires annual review in 2-year blocks
 - 2017-2020 combined into first report, along with historical background SERC published Sept 2022
 - 2020-21 final draft in Administration review
 - 2021-22 draft will come together this spring
- Coast Guard Appropriations Act requires report on BWM enforcement activities
 - 2022 first report DHS published June 2022
 - 2023 draft in Administration review
- Publicly available see slide notes for links





Vessel Incidental Discharge Act



VIDA Implementation



- Vessel Incidental Discharge Act (VIDA) is now four years old (enacted December 4, 2018)
- Congress passed VIDA to help streamline the U.S. patchwork of federal, state, and local requirements for commercial vessels.
- VIDA will require new forms of cooperation among USCG, EPA, Canada, tribes, and state and provincial governments.



Highlights



- Maintains existing vessel discharge requirements established through EPA 2013 VGP and USCG ballast water regulations for most vessels.
- Authorizes EPA and USCG to develop new vessel discharge regulations.
- Establishes enhanced and regional ballast water requirements to address invasive species.
- Requires USCG to consider ballast water test methods based on organism viability.



Federal Regulations



- VIDA requires EPA, USCG to develop two sets of federal regulations for 23 vessel discharges
 - EPA national standards of performance to replace current VGP (new proposal to publish in late 2023)
 - USCG implementing, monitoring, and enforcement regulations to replace current BWM regulations (expected to publish two years after EPA final rule).



VIDA Enforcement



■ EPA, the USCG, and U.S. states will have enforcement authority.

• Much of this remains to be determined, including through the rulemaking process.



Other VIDA Activities



- Viability Policy Letter
 - Final "Policy Letter 02-22" published March 24, 2022.
 - Describes type-approval testing method acceptance process for ballast water management systems that render organisms "permanently incapable of reproduction" in ballast water.
 - To date, no alternate test methods have been submitted.
- Intergovernmental Response Framework
 - USCG, in consultation with EPA, and in coordination with inter-agency Aquatic Nuisance Species Task Force
 - Establish framework for Federal, inter-governmental response to ANS risks from vessel discharges
 - Still in conceptual phase while rulemaking takes priority
 - ANS Task Force's Prevention workplan has placeholder



Thank you!



Please send questions to:
environmental_standards

@uscg.mil